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**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA**

Aita Darjee, et al.,  
Plaintiffs,  
v.  
Thomas Betlach,  
Defendant.

No. CV-16-00489-TUC-RM (DTF)  
**REPORT AND  
RECOMMENDATION**

Before the Court is Plaintiffs’ Renewed Motion for Class Certification, or in the Alternative, to Take Plaintiffs’ Motion Under Advisement and for Class Discovery. (Doc. 113.) The motion is fully briefed and the Court has heard oral argument. (Docs. 116, 117, 119, 128, 133, 135, 158, 159, 160, 161, 164, 166, and 168.) As explained below, this Court recommends that the District Court **deny** Plaintiffs’ motion for class certification. The Court addresses Plaintiffs’ request for class discovery (Doc. 144) in a separate order.

**Background**

Plaintiffs Aita Darjee and Alma Sanchez Haro (Plaintiffs) are Medicaid beneficiaries who receive full scope medical benefits through the Arizona Health Care Cost Containment System (AHCCCS) and who seek to enforce their right under 42 U.S.C. § 1396a(a)(8), which provides:

A State plan for medical assistance must –  
...  
(8) provide that all individuals wishing to make application for medical assistance under the plan shall have opportunity to do so, and that such

1 assistance shall be furnished with reasonable promptness to all eligible  
2 individuals[]

3 42 U.S.C. § 1396a(a)(8).

4 Plaintiffs allege that Defendant, in his capacity as the Director of AHCCCS, has  
5 violated his obligation to provide with them with medical assistance with reasonable  
6 promptness because the computer system AHCCCS utilizes (Health-e-Arizona Plus or  
7 HEAPlus) causes errors that result in Plaintiffs receiving emergency-only (referred to as  
8 “FES”) benefits. (Doc. 1.) Plaintiffs seek to certify the following class under Federal Rule  
9 of Civil Procedure 23(b)(2):

10 All immigrant residents of Arizona eligible for full-scope Arizona Health  
11 Care Cost Containment System (AHCCCS) benefits who, on or after  
12 January 1, 2015 have been or will be required to recertify their eligibility  
13 for AHCCCS through the Health-e-Arizona Plus computer system and  
14 whose benefits have been or will be reduced from full-scope AHCCCS to  
15 emergency-only AHCCCS.

16 (Doc. 113 at pp. 1-2.)

17 Plaintiffs’ First Motion for Class Certification (Doc. 5)

18 Shortly after filing the complaint, Plaintiffs moved for class certification. (Doc. 5.)  
19 That motion was denied. The District Court determined that Plaintiffs failed to meet their  
20 burden of establishing the commonality and typicality requirements of Federal Rule of  
21 Civil Procedure 23. (Doc. 86.) Plaintiffs failed to establish commonality because they  
22 failed to show that class proceedings will generate common answers. Judge Marquez  
23 explained that Plaintiffs “have shown only that each putative class member had their  
24 benefits reduced” and they failed to establish that the class members’ claims for relief  
25 will produce a common answer to the question “*why were my benefits reduced.*” *Id.* at p.  
26 22. (Emphasis in original.) Regarding typicality, Plaintiffs’ evidence established that  
27 Darjee’s claimed injury was caused by a case worker’s failure to certify her immigration  
28 status and Sanchez Haro’s claimed injury occurred because she provided conflicting  
information regarding her immigrant status. Putative class member Stephanie  
Nyirandekeyho’s claimed injury was caused by an eligibility worker’s failure to

1 recognize that she was exempt from the 5-year requirement. Putative class member Adam  
2 Humed's claimed injury was caused by his erroneous reporting at the renewal stage.  
3 (Doc. 86 at p. 23.) In sum, the Plaintiffs' injuries were not caused by the same course of  
4 conduct and thus lacked typicality.

5 Plaintiffs' Renewed Motion For Class Certification (Doc. 113)

6 Plaintiffs' renew their request for class certification arguing that "[w]hile  
7 discovery is not yet complete, new evidence produced to-date (*sic*) describes **a sweeping**  
8 **problem with AHCCCS's computer system** that has already impacted hundreds of  
9 qualified immigrants since December 2016 and **which continues to improperly reduce**  
10 **benefits** on a daily basis." (Doc. 119 at p. 2, ll. 20-23.) (Emphasis added.) Plaintiffs  
11 contend discovery has revealed that Plaintiff Sanchez Haro's benefits were reduced in  
12 March 2017 "because the [HEAPlus computer] failed to recognize her qualifying  
13 immigration status." *Id.* at p. 5, ll. 22-23. Plaintiffs argue Sanchez Haro's benefit  
14 reduction was as a result of HEAPlus's flawed presentation of her immigration status. *Id.*  
15 at p. 6, ll. 1-3. Plaintiffs argue that Defendant's use of the HEAPlus system puts the  
16 putative class members at risk for a benefit reduction from full scope AHCCCS benefits.  
17 (Doc. 166 at p. 4, ll. 13-17.)

18 Defendant opposes class certification arguing that any incorrect eligibility  
19 determinations are corrected in a reasonably prompt manner. (*See, e.g.*, Doc. 128 at pp. 2-  
20 3; Doc. 164 at p. 2.) Defendant also argues that the HEAPlus system only identifies a  
21 **potential** eligibility determination of reduced-scope AHCCCS benefits. Only a trained  
22 DES eligibility worker can reduce a recipient's benefits and the HEAPlus system does  
23 not modify or change data. (Doc. 128 at p. 2, 7, 10.) Additionally, it is AHCCCS policy  
24 and procedure that DES eligibility workers triple check any potential FES determination  
25 for accuracy. *Id.* at p. 7, and Ex. F.

26 As more fully explained below, Plaintiffs have not affirmatively demonstrated that  
27 Defendant fails to furnish medical assistance with reasonable promptness. Plaintiffs'  
28 argument that they meet the statutory requirement by showing wrongful benefit reduction

1 is without legal support. Even assuming such evidence satisfied the statutory requirement  
2 Plaintiffs have failed to affirmatively demonstrate that incorrect eligibility determinations  
3 are not corrected with reasonable promptness. Plaintiffs' allegation of a "sweeping  
4 problem with AHCCCS's computer system" is unsupported. The decision to reduce  
5 benefits can only be made by a trained DES eligibility worker. The requirement of Rule  
6 26(b)(2) is not met because the benefit reductions occur for a variety of reasons and,  
7 therefore, injunctive relief for the class as a whole is inappropriate.

### 8 **Rule 23, Fed. R. Civ. P., Requirements**

9 The party seeking class certification must affirmatively demonstrate that (1) the  
10 class is so numerous that joinder of all members is impracticable (numerosity); (2) there  
11 are questions of law or fact common to the class (commonality); (3) the claims or  
12 defenses of the representative parties are typical of the claims or defenses of the class  
13 (typicality); and (4) the representative parties will fairly and adequately protect the  
14 interests of the class (adequacy of representation). *Wal-Mart Stores, Inc. v. Dukes*, 564  
15 U.S. 338, 345 (2011) (quoting Fed. R. Civ. P. 23). (Quotations omitted.) Because the  
16 District Court denied Plaintiffs' first motion for class certification determining that  
17 Plaintiffs failed to affirmatively demonstrate commonality and typicality, the Court  
18 begins with these two Rule 23(a) requirements. (*See* Doc. 86.)

#### 19 Commonality

20 Commonality is satisfied if "there are questions of law or fact common to the  
21 class." Fed. R. Civ. P. 23(a)(2). "Commonality requires the plaintiff to demonstrate that  
22 the class members 'have suffered the same injury[.]'" *Wal-Mart Stores, Inc.*, 564 U.S. at  
23 349-50 (quoting *General Telephone Co. of Southwest v. Falcon*, 457 U.S. 147, 157  
24 (1982)). "This does not mean merely that they have all suffered a violation of the same  
25 provision of law." *Id.* "In this case, as in all class actions, commonality cannot be  
26 determined without a precise understanding of the nature of the underlying claims."  
27 *Parsons v. Ryan*, 754 F.3d 657, 676 (9<sup>th</sup> Cir. 2014) (citing *Ellis v. Costco Wholesale*  
28 *Corp.*, 657 F.3d 970, 981 (9<sup>th</sup> Cir. 2011) ("[T]he merits of the class members' substantive

1 claims are often highly relevant when determining whether to certify a class.”)  
2 (Additional citations omitted). “To assess whether the putative class members share a  
3 common question, the answer to which ‘will resolve an issue that is central to the validity  
4 of each one of the [class members’s] claims,’ [the Court] must identify the elements of  
5 the class members’s case-in-chief.” *Parsons*, 754 F.3d at 676 (quoting *Stockwell v. City  
6 and County of San Francisco*, 749 F.3d 1107, 1114 (9<sup>th</sup> Cir. 2014)).

7 In their renewed motion, Plaintiffs contend that commonality is satisfied because  
8 “each of these individuals has the same legal issue: whether the benefit reduction violates  
9 Medicaid’s reasonable promptness requirement.” (Doc. 166 at p. 4.) Plaintiffs further  
10 contend that the HEAPlus computer system places the putative class members “at risk”  
11 for a benefits reduction. *Id.* at p. 4, ll. 15-17 (“...each of the putative class members [are]  
12 at risk of being denied benefits...”). Plaintiffs argue that being identified by HEAPlus as  
13 possibly eligible for a reduction in benefits is a common harm that is shared by all  
14 putative class members. An examination of Plaintiffs’ claim shows why this argument  
15 must fail.

16 A violation of § 1396a(a)(8) is established when a claimant, as an eligible person,  
17 establishes that AHCCCS **failed to furnish medical assistance with reasonable  
18 promptness**. *See* 42 U.S.C. § 1396a(a)(8) (Emphasis added). Benefit reduction does not  
19 equal a failure to furnish medical assistance required under the statute; although, a  
20 reduction in benefits might result in Defendant’s failure to furnish medical assistance  
21 with reasonable promptness. Here, however, Plaintiffs have failed to affirmatively  
22 demonstrate that medical assistance was not furnished with reasonable promptness to any  
23 putative class member.

24 Plaintiffs rely heavily upon *Parsons v. Ryan*. There, the plaintiffs were inmates in  
25 the Arizona Department of Corrections (ADC) who alleged that the ADC’s “policy and  
26 practices of statewide and systemic application exposed all inmates in ADC custody to a  
27 substantial risk of serious harm.” The Ninth Circuit upheld the district court’s decision to  
28 certify a class concluding, “[that] kind of claim is firmly established in our constitutional

1 law[]” under the Eighth Amendment. *Parsons*, 754 F.3d at 676. The Ninth Circuit  
2 determined that the Eighth Amendment to the United States Constitution protects inmates  
3 from a substantial risk of serious harm. Here, there is no authority in § 1369a(a)(8) for  
4 Plaintiffs’ argument that being “at risk” for a possible failure to receive medical  
5 assistance with reasonable promptness satisfies any element in § 1369a(a)(8).

6 Plaintiffs also rely upon *Unan v. Lyons*, 853 F.3d 279 (6<sup>th</sup> Cir. 2017), pointing to  
7 evidentiary similarities between this case and *Unan*. Plaintiffs argue that these similarities  
8 compel the Court to grant class certification in this case. (Doc. 166 at pp. 2-3.) This Court  
9 disagrees.

10 In *Unan*, two plaintiffs brought a putative class action against the Director of  
11 Michigan’s Department of Community Health and Human Services alleging violations of  
12 the reasonable promptness statute as a result of Medicaid benefit reductions. The district  
13 court granted the defendant’s motion for summary judgment and denied as moot the  
14 plaintiffs’ motions for class certification and a preliminary injunction. *Unan*, 853 F.3d at  
15 283. The United States Court of Appeals for the Sixth Circuit reversed the district court’s  
16 grant of defendant’s motion for summary judgment concluding that the plaintiffs’ claims  
17 were not moot and affirmed the denial of the plaintiffs’ motion for summary judgment  
18 holding “that plaintiffs cannot definitively demonstrate the defendant’s current patterns  
19 and practices violate the Medicaid statute.” *Id.* at 291. The merit of the plaintiffs’ motion  
20 for class certification was never addressed by the district court or the court of appeals.  
21 *Unan*, 853 F.3d at 295, Circuit Judge Sutton, dissenting, (“In this case, there is no  
22 certification ruling and no remaining member of the putative class either.”) Plaintiffs’  
23 reliance on language contained in Justice White’s concurrence that the “evidence  
24 ‘established a genuine dispute of material fact regarding whether the state had complied  
25 with the Medicaid statute and had granted the plaintiff class complete relief[]’” is *dicta*.  
26 (Doc. 166 at p. 3, ll. 9-11 (quoting *Unan*, 853 F.3d at 294).)

27 The Court determines that Plaintiffs have not met their burden to affirmatively  
28 demonstrate that the claim of the proposed class meets the commonality requirement of

1 Rule 23(a). This Court rejects Plaintiffs' argument that a putative class member's risk of  
2 benefit reduction is sufficient to establish the failure to furnish medical assistance with  
3 reasonable promptness. Thus, this Court will recommend Plaintiffs' motion for class  
4 certification be denied for their failure to allege or prove that AHCCCS fails to actually  
5 furnish medical assistance with reasonable promptness.

6 Nevertheless, this Court examines Plaintiffs' claim that the HEAPlus computer  
7 system places the putative class members "at risk" for a benefits reduction and thus  
8 violates § 1369a(a)(8). Even assuming benefit reduction sufficed this kind of generic  
9 recitation of a shared legal issue to establish commonality was rejected by *Wal-Mart* and  
10 its progeny. In *Wal-Mart v. Dukes*, the United States Supreme Court held that the  
11 commonality provision requires a plaintiff to affirmatively demonstrate that the class  
12 members have suffered the same injury, not merely violations of the same provision of  
13 law. *See, e.g., Parsons*, 754 F.3d at 674-75. Here, there is an absence of support for any  
14 determination that medical assistance is not being provided in a reasonably prompt  
15 manner. Furthermore, the HEAPlus computer system merely identifies a **possible**  
16 reduction in AHCCCS benefits. The actual determination to reduce an AHCCCS  
17 recipient's benefits can only be made by a trained DES eligibility worker.

18 There are various reasons for an eligibility worker's decision to reduce a  
19 recipient's benefits. For example, Plaintiff Sanchez Haro's benefit reduction in March  
20 2017 occurred as a result of an eligibility worker's failure, in August 2016, to indicate the  
21 grant date of her battered alien status. When Sanchez Haro came up for renewal in March  
22 2017 the eligibility worker and supervisor could not determine that she had a prior status  
23 of battered alien. (Doc. 128 at p. 10.) Sanchez Haro's benefits were restored and she was  
24 sent a notice **prior** to the effective date of the (incorrect) benefit reduction. *Id.* at p. 10, ll.  
25 20-22. Plaintiffs do not demonstrate that this error in eligibility determination resulted in  
26 a loss of the reasonably prompt furnishing of medical assistance.<sup>1</sup>

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27  
28 <sup>1</sup> There is mention in the record that Sanchez Haro experienced difficulty filling a  
prescription at a pharmacy in early May 2017 that was caused by a separate "PMMIS"  
system that displays AHCCCS eligibility to providers. The PMMIS system had not been



1 Sanchez Haro's later 2017 benefits reduction occurred because the eligibility  
2 worker (for reasons unknown) included a medical assistance re-determination while  
3 processing a nutritional assistance application (not a medical assistance renewal  
4 application). (Doc. 164 at pp. 2-4.) Any claim of injury resulting from the later 2017  
5 benefit reduction is not included within the class definition because this reduction did not  
6 occur as a result of a medical assistance renewal application as required by the proposed  
7 class definition. Moreover, her benefits were restored before the date that the benefit  
8 reduction was scheduled to take effect. (Doc. 128 at p. 10, ll. 20-22.) Plaintiffs fail to  
9 make a showing that this not a reasonably prompt furnishing of medical assistance.

10 Plaintiffs also argue the HEAPlus system does not carry forward correct  
11 information. (Doc. 117 at Ex. 19; Doc. 164 at p. 5, ll. 10-13.) Plaintiffs point to examples  
12 they claim demonstrate this flaw. In one example, they rely upon an email from a DES  
13 eligibility worker, which they interpret as showing such a flaw. However, a document  
14 from Social Interest Solutions (SIS), the HEAPlus system developer, demonstrates this  
15 particular benefit reduction occurred because a DES eligibility worker reviewed the  
16 claimant's old application from 2014, instead of the application from 2016. (Doc. 117 at  
17 Ex. 17; Doc. 164 at p. 5, ll. 13-20.) Hence, the email does not support Plaintiffs'  
18 assertion.

19 In a second example, Plaintiffs assert that the HEAPlus system erroneously fails to  
20 carry forward data provided by the federal immigration hubs known as Verify Lawful  
21 Presence (VLP) and System Alien Verification Eligibility (SAVE) thereby causing it to  
22 erroneously indicate that a recipient is possibly eligible for reduced AHCCCS benefits.  
23 (Doc. 119 at pp. 10-11.) This too is unsupported by the testimony of the sole witness  
24 responsible for maintaining the HEAPlus system. Michael Farquhar (Farquhar) analyzes  
25 and tests systems for DES and has worked on the HEAPlus system. (Doc. 128 at p. 7, ll.  
26 16-17; Doc. 133 at Ex. 24 at 7/8-21, 11/3-5.) Farquhar testified that he has not seen

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updated immediately and caused about an hour delay in Sanchez Haro's ability to fill her  
prescription once AHCCCS was contacted. (Doc. 128 at p. 20, n. 5.)



1 HEAPlus fail to correctly recognize immigration status when there has been no interim  
2 change in data. (Doc. 128 at Ex. C at 123/20-124/7.) Farquhar testified that the only  
3 reason he could think of for the HEAPlus system not matching the federal VLP and  
4 SAVE responses was data entry error. Farquhar also testified that HEAPlus does carry  
5 forward data provided by the federal immigration hubs on an auto renewal application.  
6 *Id.* at 97/8-13. At the time of his testimony, Farquhar could not identify any reason for  
7 data mismatch based solely upon the HEAPlus system. *Id.* at Ex. C at 141/23-142/6.

8 Plaintiffs also rely upon a log of benefit reductions (“Log”) that AHCCCS  
9 compiled during this litigation arguing that it shows that the HEAPlus system reduces an  
10 individual’s benefits. (Doc. 117 at Ex. 2.) Plaintiffs point to the testimony of Marvin  
11 Hamman (Hamman) to support their argument. However, Hamman is a DES eligibility  
12 worker supervisor, not a DES systems department employee. (Doc. 128 at p. 7, ll. 5-6.)  
13 When asked about the Log, Hamman testified that he did not know what would cause a  
14 potential benefit reduction generated by the HEAPlus system to be incorrect and he could  
15 not provide any examples of such determinations by the HEAPlus system. *Id.* at Ex. B at  
16 23/6-13. Hamman testified that the “systems department” may “know the reasons that the  
17 auto determinations might not have been correct.” *Id.* at Ex. B. at 23/14-19.

18 Hamman further testified that all of the incorrect eligibility determinations  
19 contained in the Log were corrected. *Id.* at Ex. B at 154/20-24. Defendant presented  
20 evidence that out of the AHCCCS recipients that were identified to have had their  
21 benefits improperly reduced only five (5) did not receive notice of their corrected  
22 eligibility determination **before** the effective date of the benefit reductions. (Doc. 164-1  
23 at ¶¶ 11-12.) There is nothing before the Court from which it can conclude that the  
24 medical assistance owed to these five (5) AHCCCS recipients was not furnished with  
25 reasonable promptness.

26 Plaintiffs argue that a proposal to make modifications to the HEAPlus system  
27 commonly referred to as System Request (SR) 392 shows that the HEAPlus system “is  
28 not a proper functioning computer system.” (Doc. 119 at p. 12, ll. 24-25; Doc. 117 at Ex.

1 1.) The text of SR 392 provides that it is being considered to reduce the “error caused by  
2 workers incorrectly changing customers from full to emergency services[.]” (Doc. 117 at  
3 Ex. 1.) Accordingly, SR 392 does not support Plaintiffs’ contention that errors in  
4 eligibility determinations occur as a result of the HEAPlus system.

5 Plaintiffs also rely upon tickets submitted by the DES help desk to HEAPlus  
6 developer SIS regarding issues encountered by an eligibility worker. *Id.* at Exs. 17 and  
7 18. Relying upon Hamman’s testimony, Plaintiffs argue these tickets show that the  
8 HEAPlus system is causing the eligibility workers to make improper benefit  
9 determinations. To start, DES supervisor Hamman testified that the way HEAPlus  
10 displays information does not lead to errors made by eligibility workers. (Doc. 128 at Ex.  
11 B at 91/25-92/8.) Hamman also testified that he had “no idea” what the ticket meant and  
12 he qualified his testimony by saying that the HEAPlus system “apparently” was leading  
13 the eligibility worker to an FES determination. (Doc. 117 at Ex. 10 at 127/16-27.)  
14 Without documents or testimony showing how the tickets were resolved by HEAPlus  
15 developer SIS, the tickets only establish the ticket author’s belief regarding the cause of  
16 the issue being experienced.

17 Section 1396a(a)(8)’s reasonable promptness element is time-based. *See, e.g., C.F.*  
18 *v. Lashway*, 2017 WL 2574010, at \*4 (W.D. Wash., 2017) (slip copy) (denying the class  
19 certification in a case alleging a violation of § 1369a(a)(8) where the plaintiffs’ proposed  
20 class definition did not have a time-based component that would allow the court to  
21 determine the scope of the proposed class). There is an absence of evidence on this  
22 temporal element. It is impossible for the Court to determine that there is a class of  
23 immigrant AHCCCS recipients that have not had medical assistance furnished with  
24 reasonable promptness.

25 There is also no evidence that the HEAPlus system automatically renders incorrect  
26 benefit eligibility reductions. A decision to reduce benefits can only be made by a trained  
27 DES eligibility worker and AHCCCS has instituted a triple check review process for all  
28 proposed benefit reduction decisions. (Doc. 128 at p. 5, ll. 14-17 and Ex. F.) There are

1 multiple reasons why an eligibility worker may decide to reduce a recipient's benefits.

2 Plaintiffs' have not met their burden to affirmatively demonstrate that the  
3 commonality requirement of Rule 23(a)(2) is met.

#### 4 Typicality

5 Typicality exists if "the claims or defenses of the representative parties are typical  
6 of the claims and defenses of the class." Fed. R. Civ. P. 23(a)(3). "The test of typicality  
7 'is whether other members have the same or similar injury, whether the action is based on  
8 conduct which is not unique to the named plaintiffs, and whether other class members  
9 have been injured by the same course of conduct.'" *Ellis v. Costco Wholesale Corp.*, 657  
10 F.3d 970, 984 (9<sup>th</sup> Cir. 2011) (quoting *Hanon v. Dataproducts Corp.*, 976 F.2d 497, 508  
11 (9<sup>th</sup> Cir. 1992)). "Typicality refers to the nature of the claim or defense of the class  
12 representative, and not to the specific facts from which it arose or the relief sought." *Id.*  
13 (quoting *Hanon*, 976 F.2d at 508).

14 Plaintiffs argue that typicality is "easily satisfied" because they have suffered the  
15 same injury as each member of the proposed class and the injury occurred from the same  
16 course of conduct - Defendant's continued use of the HEAPlus system. (Doc. 119 at pp.  
17 19-20.) However, the evidence establishes that the HEAPlus system only identifies cases  
18 where benefits might be reduced. The decision to reduce benefits is only made by a  
19 trained DES eligibility worker.

20 As mentioned above, Plaintiff Darjee's benefits were reduced as a result of a case  
21 worker's failure to verify her immigration status. (Doc. 86 at p. 3.) Plaintiff Sanchez  
22 Haro's March 2017 benefits reduction occurred because of an error of omission  
23 committed by an eligibility worker in August 2016. The record does not provide any  
24 reason for the benefit reductions that were made by trained DES eligibility workers that  
25 are displayed on the Log. (Doc. 117 at Ex. 2.) The Court determines that there is  
26 insufficient evidence to conclude that the purported class members were injured "by the  
27 same course of conduct."

28 Plaintiffs have not met their burden to affirmatively demonstrate that the typicality

1 requirement of Rule 23(a)(3) is met.

2 Numerosity

3 A proposed class satisfies the numerosity requirement when its members are so  
4 numerous that joinder would be impracticable. Fed. R. Civ. P. 23(a)(1). Impracticability  
5 refers to the difficulty or inconvenience of joining all members of the class. *Harris v.*  
6 *Palm Springs Alpine Estates, Inc.*, 329 F.2d 909, 913-14 (9<sup>th</sup> Cir. 1964). “Where a class is  
7 large in numbers, joinder will usually be impracticable.” *Jordan v. County of Los*  
8 *Angeles*, 669 F.2d 1311, 1319 (9<sup>th</sup> Cir. 1982).

9 Relying upon the Log, Plaintiffs argue that “hundreds of immigrants have had  
10 their benefits improperly reduced.” (Doc. 119 at pp. 20-21.) As mentioned above,  
11 Defendant submits that out of the AHCCCS recipients whose benefits were improperly  
12 reduced, only five (5) did not receive notice that their benefits were reinstated to full  
13 scope benefits prior to the reduction in scope taking effect. (Doc. 164-1 at ¶¶ 11-12.)  
14 Again, Plaintiffs’ claim is that medical assistance is not being furnished with reasonable  
15 promptness. As such, this Court must have some basis by which to determine whether an  
16 immigrant, whose benefits have been improperly reduced, has actually not been furnished  
17 with medical assistance for such a period of time that s/he may be considered to have not  
18 been furnished with the reasonably prompt provision of medical assistance. In this case,  
19 there is nothing from which this Court can make such a determination. *See C.F., supra*,  
20 2017 WL 24574010, at \*5 (“...given Plaintiffs’ allegation that community-based  
21 habilitative services are not provided with reasonable promptness, the Court must have  
22 some basis by which to determine whether a person waiting for the required services has  
23 waited long enough to be considered a part of the proposed class. Without this guideline,  
24 the Court cannot determine, based merely on a disputed estimate, whether Plaintiffs have  
25 established numerosity.”).

26 Plaintiffs have not met their burden to affirmatively demonstrate that the  
27 numerosity requirement of Rule 23(a)(1) is met.

28 ...

1           Adequacy of Representation

2           The adequacy of representation requirement is satisfied if the representative  
3 parties will fairly and adequately protect the interests of the class. Fed. R. Civ. P.  
4 23(a)(4). “The adequacy inquiry under Rule 23(a)(4) serves to uncover conflicts of  
5 interest between named parties and the class they seek to represent.” *Amchem Prods., Inc.*  
6 *v. Windsor*, 521 U.S. 591, 625 (1997) (citing *Gen. Tel. Co. of Sw. v. Falcon*, 457 U.S.  
7 147, 157-158, n.13 (1982)). “[A] class representative must be part of the class and  
8 ‘possess the same interest and suffer the same injury’ as the class members.” *Id.* (quoting  
9 *East Tex. Motor Freights System, Inc. v. Rodriguez*, 431 U.S. 395, 403 (1977)).  
10 (Additional citations omitted.)

11           The Court determines that if the other requirements of Rule 23(a) were satisfied,  
12 Plaintiffs Darjee and Sanchez Haro would be adequate class representatives.

13           **Rule 23(b)(2), Fed. R. Civ. P., Requirements**

14           Rule 23(b)(2) applies when “the party opposing the class has acted or refused to  
15 act on grounds that apply generally to the class, so that injunctive relief or corresponding  
16 declaratory relief is appropriate respecting the class as a whole.” Fed. R. Civ. P. 23(b)(2).  
17 ““Rule 23(b)(2) applies only when a single injunction or declaratory judgment would  
18 provide relief to each member of the class.” *Wal-Mart Stores, Inc.*, 564 U.S. at 360-61.  
19 “It does not authorize class certification when each individual class member would be  
20 entitled to a different injunction or declaratory judgment against the defendant.” *Id.*

21           The Court determines that Rule 23(b)(2)’s requirement that “final injunctive relief  
22 or corresponding declaratory relief is appropriate respecting the class as a whole” is not  
23 satisfied. As mentioned above, errors in AHCCCS benefit reductions are caused by DES  
24 eligibility workers for a variety of reasons. *Wal-Mart* held that Rule 23(b)(2) does not  
25 authorize class certification when each individual class member would be entitled to a  
26 different injunction or declaratory judgment against the defendant. *Wal-Mart*, 564 U.S. at  
27 360.

28           This Court determines that the District Court could not issue final injunctive relief

1 with respect to the class as a whole. Any injunctive relief would need to be individually  
2 tailored. Rule 23(b)(2) does not permit this.

3 Plaintiffs have failed to affirmatively demonstrate that the requirement of Rule  
4 23(b)(2) is satisfied.

5 **Recommendation**

6 The Plaintiffs' motion should be denied for their failure to allege or prove that the  
7 Defendant fails to actually furnish medical assistance with reasonable promptness. Also,  
8 the requirements of Rule 23(a)(1), (a)(2) and (a)(3) are not met. For the reasons set forth  
9 above, this Court **recommends** that the District Court, after an independent review of the  
10 record, **deny** Plaintiffs' motion (Doc. 113).

11 Pursuant to Federal Rule of Civil Procedure 72(b)(2), any party may serve and file  
12 written objections within 14 days of being served with a copy of the Report and  
13 Recommendation. A party may respond to the other party's objections within fourteen  
14 days. No reply brief shall be filed on objections unless leave is granted by the district  
15 court. If objections are not timely filed, they may be deemed waived. If objections are  
16 filed, the parties should use the following case number: **16-CV-00489-RM**.

17 Dated this 8th day of February, 2018.

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22 Honorable D. Thomas Ferraro  
23 United States Magistrate Judge  
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